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(Original Signature of Member)

119TH CONGRESS
2D SESSION

H. R. _____

To reduce the price of insulin and provide for patient protections with respect
to the cost of insulin.

IN THE HOUSE OF REPRESENTATIVES

Ms. DEGETTE introduced the following bill; which was referred to the
Committee on _____

A BILL

To reduce the price of insulin and provide for patient
protections with respect to the cost of insulin.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Improving Needed
5 Safeguards for Users of Lifesaving Insulin Now Act of
6 2026” or the “INSULIN Act of 2026”.

1 **SEC. 2. REQUIREMENTS WITH RESPECT TO COST-SHARING**
2 **FOR CERTAIN INSULIN PRODUCTS.**

3 (a) IN GENERAL.—Subpart II of part A of title
4 XXVII of the Public Health Service Act (42 U.S.C.
5 300gg–11 et seq.) is amended by adding at the end the
6 following:

7 **“SEC. 2729A. REQUIREMENTS WITH RESPECT TO COST-**
8 **SHARING FOR CERTAIN INSULIN PRODUCTS.**

9 “(a) IN GENERAL.—For plan years beginning on or
10 after January 1, 2028, a group health plan or health in-
11 surance issuer offering group or individual health insur-
12 ance coverage shall provide coverage of selected insulin
13 products, and with respect to such products, shall not—

14 “(1) apply any deductible; or

15 “(2) impose any cost-sharing requirements in
16 excess of, per 30-day supply—

17 “(A) for any applicable plan year begin-
18 ning before January 1, 2028, \$35; or

19 “(B) for any plan year beginning on or
20 after January 1, 2028, the lesser of—

21 “(i) \$35; or

22 “(ii) the amount equal to 25 percent
23 of the negotiated price of the selected insu-
24 lin product net of all price concessions re-
25 ceived by or on behalf of the plan or issuer,
26 including price concessions received by or

1 on behalf of third-party entities providing
2 services to the plan or issuer, such as
3 pharmacy benefit management services or
4 third party administrators.

5 “(b) DEFINITIONS.—In this section:

6 “(1) SELECTED INSULIN PRODUCTS.—The term
7 ‘selected insulin products’ means, for any plan year
8 beginning on or after January 1, 2028, at least one
9 of each dosage form and delivery device (such as
10 vial, pen, inhaler dosage forms, or such other deliv-
11 ery devices approved by the Secretary) of each dif-
12 ferent type (such as rapid-acting, short-acting, inter-
13 mediate-acting, long-acting, and pre-mixed) of insu-
14 lin, when such form is licensed and marketed, as se-
15 lected by the group health plan or health insurance
16 issuer.

17 “(2) INSULIN.—The term ‘insulin’ means insu-
18 lin that is licensed under subsection (a) or (k) of
19 section 351, including insulin deemed to be licensed
20 under section 351 pursuant to section 7002(e)(4) of
21 the Biologics Price Competition and Innovation Act
22 of 2009, and continues to be marketed pursuant to
23 such licensure.

24 “(c) OUT-OF-NETWORK PROVIDERS.—Nothing in
25 this section requires a plan or issuer that has a network

1 of providers to provide benefits for selected insulin prod-
2 ucts described in this section that are delivered by an out-
3 of-network provider, or precludes a plan or issuer that has
4 a network of providers from imposing higher cost-sharing
5 than the levels specified in subsection (a) for selected insu-
6 lin products described in this section that are delivered
7 by an out-of-network provider if permitted under applica-
8 ble law.

9 “(d) RULES OF CONSTRUCTION.—Subsection (a)
10 shall not be construed to—

11 “(1) require coverage of, or prevent a group
12 health plan or health insurance issuer from imposing
13 cost-sharing other than the levels specified in sub-
14 section (a) on, insulin that is not a selected insulin
15 product, to the extent that such coverage is not oth-
16 erwise required and such cost-sharing is otherwise
17 permitted under Federal and applicable State law; or

18 “(2) permit a group health plan or health in-
19 surance issuer to pay any amount in excess of the
20 amount specified under section (a)(2) to an entity
21 providing pharmaceutical benefit management serv-
22 ices, a provider, or a pharmaceutical manufacturer
23 with respect to the provision of selected insulin prod-
24 ucts.

1 “(e) APPLICATION OF PATIENT PROTECTIONS.—The
2 provisions of this title shall apply to selected insulin prod-
3 uct benefits described in subsection (a) as though such
4 benefits were required to be provided under section
5 2707(a).

6 “(f) OTHER REQUIREMENTS.—A group health plan
7 or health insurance issuer offering group or individual
8 health insurance coverage shall not impose, directly or
9 through an entity providing services to the plan or cov-
10 erage, any prior authorization or medical management re-
11 quirement, or other similar conditions, on selected insulin
12 products, except as clinically justified for safety reasons,
13 to ensure reasonable quantity limits, and as specified by
14 the Secretary.”.

15 (b) NO EFFECT ON OTHER COST-SHARING.—Section
16 1302(d)(2) of the Patient Protection and Affordable Care
17 Act (42 U.S.C. 18022(d)(2)) is amended by adding at the
18 end the following new subparagraph:

19 “(D) SPECIAL RULE RELATING TO INSU-
20 LIN COVERAGE.—For plans years beginning on
21 or after January 1, 2028, the exemption of cov-
22 erage of selected insulin products (as defined in
23 section 2729A of the Public Health Service Act)
24 from the application of any deductible pursuant
25 to section 2729(a)(1) of such Act, shall not be

1 treated as increasing the actuarial value of a
2 plan when determining the actuarial value of a
3 qualified health plan under this subsection.”.

4 (c) COVERAGE OF CERTAIN INSULIN PRODUCTS
5 UNDER CATASTROPHIC PLANS.—Section 1302(e) of the
6 Patient Protection and Affordable Care Act (42 U.S.C.
7 18022(e)) is amended by adding at the end the following:

8 “(4) COVERAGE OF CERTAIN INSULIN PROD-
9 UCTS.—

10 “(A) IN GENERAL.—Notwithstanding para-
11 graph (1)(B)(i), for plan years beginning on or
12 after January 1, 2028, a health plan described
13 in paragraph (1) shall provide coverage of se-
14 lected insulin products, in accordance with sec-
15 tion 2729A of the Public Health Service Act,
16 before an enrolled individual has incurred, dur-
17 ing the plan year, cost-sharing expenses in an
18 amount equal to the annual limitation in effect
19 under subsection (c)(1) for the plan year.

20 “(B) TERMINOLOGY.—For purposes of
21 subparagraph (A)—

22 “(i) the term ‘selected insulin prod-
23 ucts’ has the meaning given such term in
24 section 2729A(b) of the Public Health
25 Service Act; and

1 “(ii) the requirements of section
2 2729A of such Act shall be applied by
3 deeming each reference in such section to
4 ‘individual health insurance coverage’ to be
5 a reference to a plan described in para-
6 graph (1).’”.

7 (d) CONFORMING AMENDMENTS.—

8 (1) ERISA.—Section 715(a)(1) of the Em-
9 ployee Retirement Income Security Act of 1974 (29
10 U.S.C. 1185d(a)(1)) is amended by inserting “and
11 the INSULIN Act of 2026” after “Affordable Care
12 Act”.

13 (2) IRC.—Section 9815(a)(1) of the Internal
14 Revenue Code of 1986 is amended by inserting “and
15 the INSULIN Act of 2026” after “Affordable Care
16 Act”.

17 **SEC. 3. ADMINISTRATION.**

18 (a) IMPLEMENTATION.—Notwithstanding any other
19 provision of law, the Secretary of Health and Human
20 Services, the Secretary of Labor, and the Secretary of the
21 Treasury may implement the provisions of, including the
22 amendments made by, this title for plan years that begin
23 on or after January 1, 2028, and end not later than Janu-
24 ary 1, 2030, by subregulatory guidance, program instruc-
25 tion, or otherwise.

1 (b) NON-APPLICATION OF THE PAPERWORK REDUC-
2 TION ACT.—Chapter 35 of title 44, United States Code
3 (commonly referred to as the “Paperwork Reduction Act
4 of 1995”), shall not apply to the provisions of, including
5 the amendments made by, this title.

6 **SEC. 4. GAO STUDY ON UNINSURED INDIVIDUALS WHO USE**
7 **INSULIN.**

8 The Comptroller General of the United States shall
9 conduct a study, in consultation with patient, clinical, and
10 provider groups and other experts, and not later than 2
11 years after the date of enactment of this Act, issue a re-
12 port, on the characteristics of uninsured individuals who
13 use insulin. Such study and report shall, to the extent data
14 is available, include consideration of—

15 (1) any States or regions in which there is a
16 higher prevalence of such individuals;

17 (2) any identifiable potential reasons for unin-
18 sured status;

19 (3) demographic characteristics of such individ-
20 uals, such as race and ethnicity; and

21 (4) income level of such individuals.

22 **SEC. 5. INSULIN RESOURCE CENTER AND HOTLINE FOR**
23 **UNINSURED INDIVIDUALS.**

24 (a) IN GENERAL.—The Secretary of Health and
25 Human Services (referred to in this section as the “Sec-

1 retary”) shall award a grant to an eligible entity for pur-
2 poses of—

3 (1) establishing and maintaining a resource
4 center of assistance programs offered by manufac-
5 tures or other entities that are available to unin-
6 sured individuals seeking affordable insulin; and

7 (2) conducting the public education activities
8 described in subsection (c)(7).

9 (b) ELIGIBLE ENTITIES.—To be eligible to receive
10 the grant under subsection (a), an entity shall—

11 (1) be a trade, industry, or professional associa-
12 tion, community- and consumer-focused nonprofit
13 entity, or other entity, as determined by the Sec-
14 retary that—

15 (A) is capable of carrying out the duties
16 described in subsection (c);

17 (B) meets the standards described in sub-
18 section (e); and

19 (C) provides information consistent with
20 the standards developed under subsection (f);
21 and

22 (2) submit an application to the Secretary, at
23 such time, in such manner, and containing such in-
24 formation as the Secretary may require, including
25 information demonstrating that the entity—

1 (A) has existing relationships, or could
2 readily establish relationships, with consumers
3 (including uninsured individuals), health care
4 providers, manufacturers of insulin, social serv-
5 ice providers, pharmacies, and other experts
6 that the Secretary determines appropriate, to
7 meet the goals of this section; and

8 (B) has, or will establish, partnerships
9 with, and solicit feedback from, other entities in
10 other industries, professional associations, and
11 community- and consumer-focused nonprofit or-
12 ganizations, to meet the goals of this section.

13 (c) DUTIES.—An entity that receives a grant under
14 this section shall—

15 (1) distribute fair and impartial information
16 concerning eligibility for manufacturer, foundational,
17 and other assistance programs available to patients
18 seeking affordable insulin;

19 (2) facilitate enrollment in manufacturer assist-
20 ance programs or other assistance programs for un-
21 insured individuals;

22 (3) make available to the public, through a
23 standardized website, a clearinghouse of support
24 available to patients, including—

1 (A) a link to Federally-qualified health
2 centers and other providers, by ZIP Code;

3 (B) a link to retail community pharmacies,
4 by ZIP Code; and

5 (C) information about how to enroll in
6 health insurance;

7 (4) provide information in a manner that is cul-
8 turally and linguistically appropriate;

9 (5) establish a hotline through which individ-
10 uals may reach experts with questions about access
11 to insulin, and that—

12 (A) is a 24/7 real-time hotline;

13 (B) provides voice and text support; and

14 (C) is staffed by navigators or licensed
15 health care professionals;

16 (6) provide guidance to hospitals on how to
17 share the website and hotline with patients; and

18 (7) conduct public education activities, in col-
19 laboration with the Department of Health and
20 Human Services, to raise awareness of the avail-
21 ability of all manufacturer, foundational, and other
22 assistance programs available to patients seeking af-
23 fordable insulin, with a focus on uninsured individ-
24 uals; including by—

1 (A) partnering with community health cen-
2 ters, hospitals, retail community pharmacies,
3 and community-based organizations with a
4 focus on access to affordable medicine; and

5 (B) working with State and local health
6 departments to target the programs carried out
7 using the grant to underserved communities.

8 (d) DUTIES OF THE SECRETARY.—The Secretary
9 shall—

10 (1) ensure adequate maintenance of the re-
11 source center established by the entity receiving a
12 grant under subsection (a);

13 (2) publicize such resource center on the
14 website of the Department of Health and Human
15 Services and across Federal agencies, as the Sec-
16 retary determines appropriate; and

17 (3) ensure that such resource center meets the
18 standards under subsection (e), and withdraw the
19 grant and make an award to a different eligible enti-
20 ty in the case that an eligible entity fails to meet
21 such standards.

22 (e) STANDARDS.—The Secretary shall establish
23 standards for the resource center under this section, in-
24 cluding provisions to ensure that the entity receiving a
25 grant under this section is qualified to engage in the ac-

1 tivities described in this section and to avoid conflicts of
2 interest. Under such standards, such entity—

3 (1) shall not—

4 (A) be a manufacturer of insulin products;

5 or

6 (B) receive any consideration directly or
7 indirectly from any manufacturer of insulin
8 products in connection with the enrollment of
9 any individuals in an assistance program; and

10 (2) shall provide information that is fair, accu-
11 rate, and impartial.

12 (f) DATA COLLECTION AND EVALUATIONS.—The
13 Secretary may collect data and conduct evaluations with
14 respect to the services provided by the resource center de-
15 scribed in this section for purposes of assessing the extent
16 to which the provision of the services—

17 (1) reduces out of pocket insulin costs for unin-
18 sured individuals;

19 (2) increases awareness of assistance programs
20 or foundational support available for uninsured indi-
21 viduals; and

22 (3) improves utilization of the resources de-
23 scribed in paragraph (2) by uninsured individuals.

24 (g) REPORTS TO CONGRESS.—The Secretary shall
25 submit to the Committee on Health, Education, Labor,

1 and Pensions and the Committee on Appropriations of the
2 Senate and the Committee on Energy and Commerce and
3 the Committee on Appropriations of the House of Rep-
4 resentatives, and make publicly available, annual reports
5 on the activities carried out under this section, including
6 any changes in the availability or scope of assistance pro-
7 grams offered by insulin manufacturers and information
8 about the number of individuals who use the resource cen-
9 ter, including the website or hotline.

10 (h) DEFINITIONS.—In this section—

11 (1) the term “assistance program” means a
12 program to assist patients in obtaining a drug at a
13 reduced cost, and includes third-party payments, fi-
14 nancial assistance, discounts, product vouchers, and
15 other reductions in out-of-pocket expenses;

16 (2) the term “Federally-qualified health center”
17 has the meaning given such term in section
18 1905(l)(2) of the Social Security Act (42 U.S.C.
19 1396d(l)(2));

20 (3) the term “insulin” means insulin that is li-
21 censed under subsection (a) or (k) of section 351 of
22 the Public Health Service Act (42 U.S.C. 262) and
23 continues to be marketed pursuant to such licensure;

24 (4) the term “retail community pharmacy” has
25 the meaning given such term in section 1927(k)(10)

1 of the Social Security Act (42 U.S.C. 1396r–
2 8(k)(10)); and

3 (5) the term “uninsured individual” means an
4 individual who is not enrolled in coverage under a
5 Federal health care program (as defined in section
6 1128B(f) of the Social Security Act (42 U.S.C.
7 1320a–7b(f))), the health program established under
8 chapter 89 of title 5, United States Code, or a group
9 health plan or group health insurance coverage (as
10 defined in section 2791 of the Public Health Service
11 Act (42 U.S.C. 300gg–91)).

12 (i) FUNDING.—To carry out this section, there are
13 authorized to be appropriated \$2,000,000 for each of fis-
14 cal years 2027 through 2032.

15 **SEC. 6. EXPEDITING BIOSIMILAR COMPETITION.**

16 (a) IN GENERAL.—Section 351(k) of the Public
17 Health Service Act (42 U.S.C. 262(k)) is amended by add-
18 ing at the end the following:

19 “(10) EXPEDITING BIOSIMILAR COMPETI-
20 TION.—

21 “(A) IN GENERAL.—The Secretary may, at
22 the request of the sponsor of an application
23 under this subsection for licensure of a bio-
24 similar biological product that is designated as
25 a competitive biosimilar biological product pur-

1 suant to subparagraph (B), expedite the devel-
2 opment and review of such application under
3 this subsection.

4 “(B) DESIGNATION PROCESS.—

5 “(i) REQUEST.—The sponsor of an
6 application under this subsection may re-
7 quest the Secretary to designate the drug
8 as a competitive biosimilar biological prod-
9 uct. A request for such designation may be
10 made concurrently with, or during the 60-
11 day period immediately prior to, the sub-
12 mission of a biosimilar biological product
13 license application under this subsection.

14 “(ii) CRITERIA.—A biosimilar biologi-
15 cal product is eligible for designation as a
16 competitive biosimilar biological product
17 under this paragraph if the Secretary de-
18 termines that there is inadequate bio-
19 similar competition.

20 “(iii) DESIGNATION.—Not later than
21 60 calendar days after the receipt of a re-
22 quest under clause (i), the Secretary
23 may—

24 “(I) determine whether the bio-
25 similar biological product that is the

1 subject of the request meets the cri-
2 teria described in clause (ii); and

3 “(II) if the Secretary finds that
4 such product meets such criteria, des-
5 ignate the biosimilar biological prod-
6 uct as a competitive biosimilar biologi-
7 cal product.

8 “(C) INADEQUATE BIOSIMILAR COMPETI-
9 TION.—In this paragraph, the term ‘inadequate
10 biosimilar competition’ means that, with respect
11 to a biological product licensed under subsection
12 (a)—

13 “(i) on the list published under para-
14 graph (9)(A) (not including biological
15 products on the discontinued section of
16 such list), there are fewer than 3 biological
17 products licensed under this subsection
18 pursuant to an application that uses such
19 biological product licensed under sub-
20 section (a) as a reference product; and

21 “(ii) not less than 3 years have passed
22 since the expiration of all exclusivity peri-
23 ods applicable to such biological product li-
24 censed under subsection (a), or applicable
25 to a biosimilar biological product licensed

1 under this subsection using such biological
2 product licensed under subsection (a) as a
3 reference product, including any exclusivity
4 periods under—

5 “(I) paragraph (6);

6 “(II) paragraph (7)(A);

7 “(III) section 527 of the Federal
8 Food, Drug, and Cosmetic Act; and

9 “(IV) subsection (m).”.